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U.S. House of Representatives Committee on Energy and Commette Room 2125, Rapburn House Office Building Washington, DC 20515

October 9, 1990

JOSH S. ORLANDO, CHIEF OF STAFF JOHN M. CLOUGH, JR., STAFF DIRECTOR

The Honorable Richard C. Breeden Chairman Securities and Exchange Commission 450 Fifth Street, N. W. Washington, D. C. 20549

Dear Chairman Breeden:

This is to acknowledge receipt of your letter and 34-page report of September 10, 1990 in response to my request for the views of the Commission on a proposal by Fidelity Management & Research Company to amend section 11(a) of the Securities Exchange Act of 1934.

The report recommends that the Commission support elimination of the managed account provision of section 11(a) provided that the legislation also gives the Commission rulemaking authority to retain the managed account authorization and compensation disclosure requirements. The report concludes that elimination of the managed account provision would reduce "to some extent" the transaction costs for member firms in effecting orders for managed accounts (p. 26) and would reduce "somewhat" the administrative and compliance burdens for money managers (p. 27). The use of brokerage commissions to pay for investment research services, concerns about fiduciary duties and best execution of customer orders, all issues discussed in your report, are the focus of Congressional and Commission inquiries in the context of hard and soft dollar payments and exchange inducements for order flow. Moreover, your report notes "the likelihood that managed account orders would receive special treatment at execution" and "the potential for a much more significant conflict of interest, that of broker-dealers trading ahead of their customer orders to benefit from price effects" (p. 30).

Given the above, I believe it would be inappropriate to grant the exemption sought by Fidelity in the waning hours of this Congress without the benefit of hearings and the appropriate markups in this Committee. I respectfully request that the Commission The Honorable Richard C. Breeden October 9, 1990 Page 2

cooperate with our Subcommittee on Telecommunications and Finance in the next Congress to frame the appropriate legislative hearings and to draft an appropriate amendment to address the concerns raised by your report and the potential amendment of section 11(a).

Thank you for your cooperation with this request and I appreciate the Commission's thorough report.

Sincerely,

JOHN D. DINGELL

CHAIRMAN

cc: The Honorable Norman F. Lent The Honorable Edward J. Markey
The Honorable Matthew J. Rinaldo

Senate Committee on Banking, Housing and Urban Affairs